



INDIAN JOURNAL OF
LEGAL REVIEW

VOLUME 6 AND ISSUE 7 OF 2026

INSTITUTE OF LEGAL EDUCATION



INDIAN JOURNAL OF LEGAL REVIEW

APIS – 3920 – 0001 | ISSN – 2583-2344

(Open Access Journal)

Journal's Home Page – <https://ijlr.iledu.in/>

Journal's Editorial Page – <https://ijlr.iledu.in/editorial-board/>

Volume 6 and Issue 7 of 2026 (Access Full Issue on – <https://ijlr.iledu.in/volume-6-and-issue-7-of-2026/>)

Publisher

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AN ANALYTICAL STUDY OF POLLUTION AND RESOURCE DEPLETION CAUSED BY THE COIR INDUSTRY

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BEST CITATION – JOTHI SATHYAP PRIYA. V & DR. A. SUGANTHINI, AN ANALYTICAL STUDY OF POLLUTION AND
RESOURCE DEPLETION CAUSED BY THE COIR INDUSTRY, *INDIAN JOURNAL OF LEGAL REVIEW (IJLR)*, 6 (7) OF
2026, PG. 83-108, APIS – 3920 – 0001 & ISSN – 2583-2344.

ABSTRACT

This dissertation investigates the growing environmental conflict between industrial development and ecological preservation within the Indian coir industry, specifically focusing on the Coimbatore-Pollachi belt in Tamil Nadu. The study analyzes the environmental degradation—including water pollution, groundwater depletion, and soil contamination—caused by the shift of the coir industry from a small-scale cottage sector to a semi-industrialized cluster. By applying established environmental doctrines such as the Precautionary Principle, the Polluter Pays Principle, and the Public Trust Doctrine, the research evaluates the efficacy of existing statutory frameworks, including the Water Act (1974), the Air Act (1981), and the Environment (Protection) Act (1986). It concludes that despite robust legislative provisions, systemic regulatory failures persist, and it emphasizes the essential role of judicial intervention in expanding Article 21 of the Constitution to protect the right to a healthy environment.

Keywords – Coir industry, Environmental law, Industrial pollution, Groundwater depletion, Sustainable development, Polluter Pays Principle, India, Regulatory enforcement.

CHAPTER I – INTRODUCTION

Industrial development plays a significant role in the economic growth of a nation. At the same time, it poses serious challenges to environmental protection and the sustainable use of natural resources. In developing countries like India, where industrial expansion is often prioritised to generate employment and economic output, environmental concerns are frequently overlooked or inadequately addressed. One such industry that reflects this tension between development and environmental sustainability is the coir industry.

The coir industry is a traditional agro-based sector primarily concentrated in the southern

states of India, particularly Tamil Nadu and Kerala. It utilises coconut husk to produce coir fibre, coir pith, mats, ropes, and other related products. The industry provides employment to a large number of rural workers, especially women, and contributes significantly to export earnings. However, the transformation of the coir industry from a small-scale cottage industry into a semi-industrialised and clustered activity has resulted in increased environmental pressure.

The manufacturing process in the coir industry involves activities such as retting, fibre extraction, washing, drying, bleaching, dyeing, and coir-pith processing. These processes are

water-intensive and generate significant quantities of effluents, solid waste, and airborne particles. When these industrial activities are carried out without adequate environmental safeguards, they lead to water pollution, air pollution, soil degradation, and depletion of groundwater resources.

In regions such as the Coimbatore–Pollachi belt in Tamil Nadu, the concentration of coir units has intensified environmental degradation. Excessive extraction of groundwater through borewells, illegal diversion of canal water meant for irrigation, and improper disposal of industrial waste have adversely affected agriculture, drinking water availability, and public health. These issues highlight the growing conflict between industrial development and environmental sustainability.

From a legal perspective, such environmental degradation must be examined in light of established environmental doctrines. The **Precautionary Principle** requires that environmental harm must be anticipated and prevented even in the absence of complete scientific certainty¹⁴². This principle is particularly relevant to the coir industry, where cumulative environmental impacts are often underestimated until irreversible damage occurs. Similarly, the **Polluter Pays Principle** mandates that industries responsible for pollution must bear the cost of remediation and compensation, thereby ensuring accountability for environmental harm¹⁴³.

Further, the principle of **Sustainable Development** requires a balance between economic growth and environmental protection, ensuring that present developmental needs do not compromise the ability of future generations to meet their own needs¹⁴⁴. The coir industry, while economically beneficial, must therefore operate within environmentally sustainable limits. The **Public**

Trust Doctrine reinforces that natural resources such as water and land are held by the State in trust for the public and cannot be exploited for private industrial gain at the cost of community welfare¹⁴⁵.

Another important principle is **Intergenerational Equity**, which emphasises the responsibility of the present generation to preserve natural resources for future generations¹⁴⁶. Excessive groundwater extraction and environmental degradation caused by coir industries directly violate this principle by jeopardising long-term ecological sustainability.

Despite the existence of comprehensive environmental laws such as the Water (Prevention and Control of Pollution) Act, 1974, the Air (Prevention and Control of Pollution) Act, 1981, and the Environment (Protection) Act, 1986, enforcement at the ground level remains weak. Many coir industries continue to operate without obtaining mandatory licences, environmental clearances, or permissions for groundwater extraction. This reflects a systemic failure of regulatory authorities rather than a lack of legal provisions.

The Indian judiciary has repeatedly intervened in environmental matters, expanding the scope of the right to life under Article 21 of the Constitution to include the right to a clean and healthy environment¹⁴⁷. Judicial doctrines and principles have strengthened environmental governance; however, their implementation at the administrative level remains inconsistent.

This dissertation seeks to undertake a doctrinal and analytical study of pollution and resource depletion caused by the coir industry, with particular focus on Tamil Nadu. It examines the effectiveness of existing legal frameworks, the role of regulatory authorities, and the contribution of judicial intervention in addressing environmental degradation. The

¹⁴² Vellore Citizens Welfare Forum v. Union of India (1996) 5 SCC 647 (Supreme Court of India)

¹⁴³ Indian Council for Enviro-Legal Action v. Union of India (1996) 3 SCC 212 (Supreme Court of India).

¹⁴⁴ Narmada Bachao Andolan v. Union of India (2000) 10 SCC 664 (Supreme Court of India)

¹⁴⁵ M.C. Mehta v. Kamal Nath (1997) 1 SCC 388 (Supreme Court of India)

¹⁴⁶ A.P. Pollution Control Board v. Prof. M.V. Nayudu (1999) 2 SCC 718 (Supreme Court of India)

¹⁴⁷ Subhash Kumar v. State of Bihar (1991) 1 SCC 598 (Supreme Court of India)

study also aims to bridge the gap between environmental law in theory and its practical enforcement in the context of agro-based industries.

1.1 Literature Review

The present study is based on a review of important scholarly works relating to environmental law, industrial pollution, and resource management. The key contributions of selected authors are outlined below:

1. **Environmental Law and Policy in India – Shyam Divan & Armin Rosencranz**

This book provides a comprehensive analysis of environmental jurisprudence in India, including statutory frameworks, judicial developments, and policy challenges. It highlights the evolution of environmental principles such as sustainable development and the precautionary principle¹⁴⁸.

2. **Environmental Law in India – P. Leelakrishnan**

The author explains various environmental legislations and their implementation. The work focuses on regulatory mechanisms and the role of authorities in enforcing environmental laws¹⁴⁹.

3. **Environmental Law – S.C. Shastri**

This book deals with environmental protection laws, constitutional provisions, and judicial approaches. It provides detailed insights into pollution control and environmental governance¹⁵⁰.

4. **Environment Administration, Law and Judicial Attitude – Paras Diwan**

The work examines administrative functioning and judicial responses in

environmental matters. It highlights the gap between law and enforcement¹⁵¹.

5. **Introduction to Environmental Law – P. Leelakrishnan**

This book provides foundational knowledge of environmental law, including key principles, international developments, and statutory interpretation¹⁵².

6. **International Environmental Law and Policy – Edith Brown Weiss et al.**

The authors discuss global environmental principles such as intergenerational equity and sustainable development, which influence Indian environmental law¹⁵³.

7. **Principles of Environmental Law – Philippe Sands**

This work explains fundamental environmental doctrines and international legal frameworks, offering a comparative perspective on environmental governance¹⁵⁴.

8. **Environmental Law and Governance – Gurdip Singh**

The book analyses environmental governance in India, focusing on institutional mechanisms and policy implementation challenges¹⁵⁵.

9. **Environmental Jurisprudence and the Supreme Court – S. Jagannath**

This work examines the role of the judiciary in developing environmental law, particularly through Public Interest Litigation and constitutional interpretation¹⁵⁶.

¹⁴⁸ Shyam Divan & Armin Rosencranz, *Environmental Law and Policy in India* (Oxford University Press)

¹⁴⁹ P. Leelakrishnan, *Environmental Law in India* (LexisNexis)

¹⁵⁰ S.C. Shastri, *Environmental Law* (Eastern Book Company)

¹⁵¹ Paras Diwan, *Environment Administration, Law and Judicial Attitude* (Deep & Deep Publications)

¹⁵² P. Leelakrishnan, *Introduction to Environmental Law* (LexisNexis)

¹⁵³ Edith Brown Weiss et al., *International Environmental Law and Policy*

¹⁵⁴ Philippe Sands, *Principles of Environmental Law*

¹⁵⁵ Gurdip Singh, *Environmental Law and Governance*

¹⁵⁶ S. Jagannath, *Environmental Jurisprudence and the Supreme Court*

10. Natural Resources Law in India – R.N. Saluja

The author discusses legal issues relating to natural resource management, including water rights, land use, and resource conservation¹⁵⁷.

1.2 Significance of the Study

The present study assumes considerable importance in the contemporary context of environmental governance, particularly in relation to agro-based industries such as the coir sector. While industrial development is essential for economic growth, it must operate within the framework of environmental sustainability and legal compliance. This study is significant from legal, environmental, and socio-economic perspectives.

From a **legal perspective**, the study critically examines the effectiveness of existing environmental laws in regulating industrial activities. India possesses a well-developed legal framework, including statutes such as the Water (Prevention and Control of Pollution) Act, 1974, the Air (Prevention and Control of Pollution) Act, 1981, and the Environment (Protection) Act, 1986. In addition, judicial doctrines such as the precautionary principle, polluter pays principle, and public trust doctrine have strengthened environmental jurisprudence. However, the persistence of pollution and resource depletion caused by coir industries highlights a significant gap between legal provisions and their implementation. This study seeks to analyse that gap and evaluate the role of regulatory authorities in enforcing environmental norms.

From an **environmental perspective**, the study addresses the critical issues of water pollution, groundwater depletion, air pollution, and soil degradation resulting from coir industry operations. These environmental impacts not only threaten ecological balance but also affect the long-term sustainability of natural resources. The excessive extraction of

groundwater and the contamination of water bodies raise serious concerns regarding the availability of clean drinking water and agricultural sustainability. By focusing on these issues, the study contributes to the broader discourse on sustainable development and environmental protection.

From a **social perspective**, the study highlights the adverse impact of industrial activities on local communities, particularly farmers and rural populations. The depletion of groundwater and diversion of canal water for industrial use directly affect agricultural productivity and livelihoods. In addition, workers in coir industries are exposed to occupational health hazards due to air pollution and unsafe working conditions. These issues raise concerns of environmental justice, as the burden of environmental degradation is disproportionately borne by economically weaker sections of society.

Further, the study is significant in the context of **policy and governance**, as it evaluates the functioning of regulatory institutions such as Pollution Control Boards, water resource authorities, and local administrative bodies. The lack of coordination among these authorities has resulted in weak enforcement and regulatory failure. By identifying these institutional challenges, the study provides a basis for suggesting legal and policy reforms to improve environmental governance.

Finally, the study contributes to academic research by addressing a **specific research gap**. While extensive literature exists on industrial pollution and environmental law, there is limited sector-specific analysis of the coir industry and its cumulative environmental impact. By focusing on this relatively under-researched area, the study adds value to existing legal scholarship and provides a foundation for further research.

¹⁵⁷ R.N. Saluja, Natural Resources Law in India

1.3 Aim and Objectives of the Study

Aim of the Study

The primary aim of this study is to critically analyse the environmental pollution and resource depletion caused by the coir industry, with particular reference to Tamil Nadu, and to evaluate the effectiveness of existing legal and regulatory mechanisms in controlling such environmental degradation. The study further aims to examine the gap between statutory provisions and their practical implementation, and to suggest measures for achieving sustainable industrial development.

Objectives of the Study

The study is guided by the following specific objectives:

1. **To examine the nature and extent of pollution caused by the coir industry**, including water pollution, air pollution, soil degradation, and solid waste generation arising from various stages of coir processing.
2. **To analyse the legal framework governing environmental protection and industrial regulation in India**, particularly laws relating to water pollution, air pollution, environmental protection, and groundwater regulation.
3. **To study the issue of groundwater depletion and canal water exploitation by coir industries**, with special focus on regions affected by excessive industrial water usage.
4. **To evaluate the role and effectiveness of regulatory authorities**, including Pollution Control Boards and other administrative agencies, in enforcing environmental laws and ensuring compliance by industries.
5. **To examine the role of the judiciary in addressing environmental issues related to industrial pollution**, including the application of environmental

doctrines and principles in judicial decisions.

6. **To identify the gaps in existing legal and regulatory mechanisms**, particularly in terms of enforcement, monitoring, and inter-departmental coordination.
7. **To suggest legal, policy, and administrative reforms** for promoting environmentally sustainable practices in the coir industry and ensuring effective protection of natural resources.

1.4 Research Problem

Industrial development, particularly in agro-based sectors such as the coir industry, has expanded significantly in recent years, contributing to employment generation and economic growth. However, this expansion has also resulted in serious environmental concerns, especially in regions where regulatory oversight is weak. The coir industry, though traditionally perceived as an environmentally friendly or low-polluting industry, has increasingly become a source of water pollution, groundwater depletion, soil degradation, and air pollution.

Despite the existence of a comprehensive legal framework for environmental protection in India, including statutes regulating water, air, and environmental quality, coir industries continue to operate in violation of legal requirements. Many units function without obtaining mandatory licences, environmental clearances, or permissions for groundwater extraction. Instances of illegal borewell usage, diversion of canal water meant for agricultural purposes, improper disposal of industrial waste, and unauthorised conversion of agricultural land for industrial use are frequently observed.

The central issue, therefore, is not the absence of law but the failure in its effective implementation. Regulatory authorities often lack coordination, resources, or the institutional will to enforce compliance. Monitoring mechanisms are weak, inspections are irregular, and violations frequently go

unpunished. As a result, industries are able to continue environmentally harmful practices without facing significant legal consequences.

This situation raises a critical legal and policy question: **why does environmental degradation persist despite the presence of a robust legal framework?** The problem is further aggravated by the classification of coir industries as low-polluting units, which leads to reduced regulatory scrutiny and monitoring. The cumulative environmental impact of multiple small-scale units operating in clusters is often overlooked, resulting in large-scale ecological damage.

Additionally, the environmental harm caused by coir industries disproportionately affects rural communities, particularly farmers who depend on groundwater and canal water for irrigation. This creates issues of environmental injustice, where the benefits of industrial activity are enjoyed by a few, while the environmental costs are borne by vulnerable sections of society.

Therefore, the research problem addressed in this study is the **gap between environmental law and its enforcement**, particularly in the context of the coir industry, and the resulting environmental and social consequences of such regulatory failure.

1.5 Research Questions

The present study is guided by the following research questions, which are formulated based on the identified research problem:

- 1. What are the major forms of environmental pollution and resource depletion caused by the coir industry?**
This question seeks to identify and analyse the various types of environmental harm, including water pollution, air pollution, soil degradation, and excessive extraction of groundwater.
- 2. How effective are the existing environmental laws and regulations in controlling pollution and resource exploitation by coir industries?**
This question examines the adequacy of

statutory provisions and their practical implementation in regulating industrial activities.

- 3. What are the key reasons for the failure of regulatory authorities in enforcing environmental norms?**
This includes analysing issues such as lack of coordination, inadequate monitoring, administrative inefficiency, and institutional limitations.
- 4. How has the judiciary contributed to environmental protection in cases relating to industrial pollution and resource depletion?**
This question focuses on the role of courts and tribunals in interpreting environmental laws and enforcing accountability.
- 5. What are the socio-economic and environmental impacts of coir industry activities on local communities, particularly farmers and rural populations?**
This examines the consequences of environmental degradation on livelihoods, public health, and ecological sustainability.
- 6. What legal and policy reforms are necessary to ensure sustainable regulation of the coir industry?**
This question aims to explore possible solutions for improving environmental governance and promoting sustainable industrial practices.

1.6 Hypothesis

The present study is based on the following hypothesis:

“The environmental pollution and resource depletion caused by the coir industry are primarily due to inadequate enforcement of existing environmental laws, lack of effective monitoring mechanisms, and poor coordination among regulatory authorities, rather than the absence of a comprehensive legal framework.”

1.7 Research Methodology

The present study adopts a **doctrinal method of research**, as it primarily involves the analysis of existing laws, judicial decisions, and legal principles relating to environmental protection and industrial regulation. The research is analytical and descriptive in nature, focusing on the interpretation and evaluation of legal provisions and their practical implementation in the context of the coir industry.

1.7.1 Nature of Study

The study is **analytical and descriptive**, as it seeks to examine the legal framework governing environmental protection and to analyse the issues arising from pollution and resource depletion caused by the coir industry. It also evaluates the effectiveness of regulatory mechanisms and judicial interventions.

1.7.2 Sources of Data

The research is based entirely on **secondary sources of data**, which include both primary and secondary legal materials:

(a) Primary Sources

- Constitutional provisions of India
- Statutes such as:
 - Water (Prevention and Control of Pollution) Act, 1974
 - Air (Prevention and Control of Pollution) Act, 1981
 - Environment (Protection) Act, 1986
 - National Green Tribunal Act, 2010
- Judicial decisions of:
 - Supreme Court of India
 - High Courts
 - National Green Tribunal (NGT)
- Government Orders and Notifications relating to groundwater regulation and industrial control

(b) Secondary Sources

- Books on environmental law
- Legal journals and research articles
- Reports of regulatory authorities such as Pollution Control Boards
- Newspaper articles and online legal resources

1.7.3 Method of Analysis

The study employs a **qualitative method of analysis**, involving:

- Interpretation of statutory provisions
- Analysis of judicial decisions and environmental doctrines
- Examination of regulatory practices and enforcement mechanisms
- Critical evaluation of gaps between law and practice

1.8 Research Gap

Environmental law in India has been extensively studied, particularly in relation to industrial pollution, sustainable development, and judicial activism. A significant body of literature exists analysing large-scale industries such as mining, chemical industries, and thermal power plants. Similarly, several studies and reports have examined groundwater depletion, water pollution, and environmental governance in a general context.

However, there is a noticeable lack of **sector-specific legal research** focusing on agro-based industries, particularly the coir industry. The coir sector is often classified as a low-polluting or “green” industry, and as a result, its environmental impact has not been adequately examined in legal scholarship. Existing studies tend to overlook the cumulative environmental effects of coir processing activities, especially in regions where such industries are concentrated.

Further, there is limited analysis of the **legal and regulatory challenges specific to the coir industry**, including issues such as illegal groundwater extraction, diversion of canal

water, improper waste disposal, and unauthorised land use. The role of regulatory authorities in monitoring and enforcing compliance in this sector has also not been sufficiently explored.

In addition, while judicial decisions on environmental protection are widely discussed, there is a lack of focused study on how these principles and doctrines are applied in the context of agro-based industries like the coir sector.

Therefore, the present study seeks to fill this gap by undertaking a **comprehensive doctrinal analysis of pollution and resource depletion caused by the coir industry**, with particular emphasis on enforcement issues, regulatory failures, and the role of the judiciary.

1.9 Research Limitations

The present study, while attempting to provide a comprehensive legal analysis of pollution and resource depletion caused by the coir industry, is subject to certain limitations.

At the outset, the study primarily focuses on the State of Tamil Nadu. This region has been selected due to the significant concentration of coir industries, particularly in areas such as the Coimbatore–Pollachi belt, where issues of groundwater depletion, water pollution, and regulatory challenges are prominently observed. The selection of this area enables a focused and context-specific analysis of environmental problems associated with the coir sector. However, the findings of the study may not be entirely applicable to other regions due to variations in environmental conditions, industrial practices, and regulatory enforcement.

Secondly, the study adopts a doctrinal method of research, relying mainly on statutes, judicial decisions, government reports, and other secondary sources. It does not include empirical or field-based research such as surveys or interviews. As a result, the study may not fully capture ground-level realities or practical variations in implementation.

Thirdly, the scope of the research is confined to the legal and regulatory aspects of environmental protection. Technical and scientific aspects of pollution control, such as specific treatment technologies and environmental engineering solutions, are not examined in detail.

Further, the study is dependent on available secondary data and published sources. Any limitations or inconsistencies in these sources may influence the analysis and conclusions drawn.

Finally, due to time and scope constraints, the research is limited to the coir industry as a case study and does not extend to a comparative empirical analysis of other industrial sectors.

Despite these limitations, the study aims to provide a meaningful and focused understanding of the legal issues relating to environmental pollution and resource depletion in the coir industry.

1.10 Scheme of the Study

The present dissertation is systematically organised into seven chapters, each dealing with a specific aspect of the study, to ensure a logical and comprehensive analysis of the subject matter.

Chapter I – Introduction

This chapter provides the background of the study, introduces the concept of environmental pollution and resource depletion in the context of the coir industry, and explains the importance of the research. It also includes the literature review, significance of the study, aim and objectives, research problem, research questions, hypothesis, research methodology, research gap, and limitations of the study.

Chapter II – Historical and Theoretical Framework

This chapter examines the evolution of environmental law in India and discusses the constitutional, statutory, and jurisprudential foundations of environmental protection. It also

analyses important environmental doctrines and principles relevant to the study.

Chapter III – Legislative Framework and Analysis of Existing Laws

This chapter analyses the legal framework governing environmental protection in India, including constitutional provisions, central legislations, and regulatory mechanisms. It focuses on laws relating to water pollution, air pollution, environmental protection, and groundwater regulation, and evaluates their effectiveness in controlling industrial activities.

Chapter IV – Issues, Challenges and Analysis of the Subject Matter

This chapter identifies and analyses the key environmental issues associated with the coir industry, such as water pollution, groundwater depletion, air pollution, soil degradation, and illegal resource utilisation. It also examines the practical challenges in enforcement and regulatory compliance.

Chapter V – Role of the Judiciary in the Subject Matter

This chapter explores the contribution of the judiciary in addressing environmental issues through landmark judgments. It analyses how courts have interpreted environmental laws and developed principles to ensure accountability and protection of natural resources.

Chapter VI – Comparative Analysis of Laws with Other Countries

This chapter provides a comparative analysis of environmental laws and regulatory practices in selected foreign jurisdictions. It examines how other countries regulate industrial pollution and resource management, and evaluates the relevance of such approaches to the Indian context.

Chapter VII – Conclusion and Suggestions / Recommendations

This chapter summarises the key findings of the study and presents conclusions based on the analysis. It also provides legal and policy

recommendations aimed at improving environmental governance and promoting sustainable practices in the coir industry.

CHAPTER II

HISTORICAL AND THEORETICAL FRAMEWORK

Environmental protection as a legal and policy concern has evolved gradually in response to the adverse effects of industrialisation, urbanisation, and unsustainable exploitation of natural resources. In India, environmental law did not emerge as a distinct discipline at the outset but developed through a combination of constitutional interpretation, statutory enactments, judicial innovation, and international environmental commitments.

The need for environmental regulation became more pronounced with the rapid growth of industries, which, while contributing to economic development, also resulted in large-scale pollution and degradation of natural resources. Agro-based industries such as the coir industry, which were traditionally considered environmentally benign, have also contributed to environmental stress due to mechanisation, clustering of units, and increased commercialisation. The environmental issues arising from such industries must therefore be understood within the broader historical and theoretical framework of environmental law.

2.1 Evolution of Environmental Law in India

The development of environmental law in India can be traced through different phases, each reflecting a shift in legal approach and policy priorities.

(a) Pre-1970 Period: Indirect Regulation

Prior to the 1970s, environmental protection in India was not governed by specialised legislation. Instead, environmental issues were addressed indirectly through laws relating to public health, nuisance, and municipal governance. Provisions under the Indian Penal Code relating to public nuisance were occasionally invoked to control activities

causing environmental harm. However, these provisions were inadequate to address large-scale industrial pollution and resource depletion.

(b) Post-Stockholm Era (1972 onwards)

A major turning point in the evolution of environmental law was the Stockholm Conference on the Human Environment, 1972¹⁵⁸, which marked the beginning of global environmental consciousness. India actively participated in this conference and subsequently incorporated environmental protection as a key policy objective.

Following this, several important legislations were enacted, including the Water (Prevention and Control of Pollution) Act, 1974 and the Air (Prevention and Control of Pollution) Act, 1981. These laws led to the establishment of Pollution Control Boards to regulate industrial pollution.

(c) Post-Bhopal Gas Tragedy (1984)

The Bhopal Gas Tragedy, 1984¹⁵⁹ marked a watershed moment in Indian environmental law. The disaster exposed the inadequacy of existing legal mechanisms to deal with industrial hazards and environmental emergencies.

In response, the Environment (Protection) Act, 1986 was enacted as an umbrella legislation, granting wide powers to the Central Government to regulate environmental quality and industrial activity.

(d) Rise of Judicial Activism

In the absence of effective enforcement by administrative authorities, the judiciary played a proactive role in shaping environmental law. Through Public Interest Litigation (PIL), courts expanded the scope of environmental rights and imposed accountability on polluting industries.

The Supreme Court interpreted Article 21 of the Constitution to include the right to a clean and

healthy environment, thereby strengthening environmental protection.

2.2 Constitutional Framework for Environmental Protection

The Constitution of India provides a strong foundation for environmental protection.

(a) Article 21 – Right to Life

Article 21 guarantees the right to life and personal liberty. The judiciary has interpreted this right to include the right to a clean and healthy environment¹⁶⁰.

(b) Directive Principles of State Policy

Article 48A directs the State to protect and improve the environment and safeguard forests and wildlife.

(c) Fundamental Duties

Article 51A(g) imposes a duty on every citizen to protect and improve the natural environment.

2.3 Environmental Doctrines and Principles

Environmental jurisprudence in India has been significantly shaped by judicially evolved doctrines and principles.

(a) Precautionary Principle

The precautionary principle requires that environmental harm should be anticipated and prevented even in the absence of complete scientific certainty¹⁶¹.

(b) Polluter Pays Principle

This principle mandates that industries responsible for pollution must bear the cost of remedying environmental damage¹⁶².

(c) Sustainable Development

The principle of sustainable development seeks to balance economic growth with environmental protection¹⁶³.

¹⁵⁸ Declaration of the United Nations Conference on the Human Environment (Stockholm, 1972)

¹⁵⁹ Union Carbide Corporation v. Union of India (Bhopal Gas Case), 1984

¹⁶⁰ Subhash Kumar v. State of Bihar (1991) 1 SCC 598

¹⁶¹ Vellore Citizens Welfare Forum v. Union of India (1996) 5 SCC 647

¹⁶² Indian Council for Enviro-Legal Action v. Union of India (1996) 3 SCC 212

¹⁶³ Narmada Bachao Andolan v. Union of India (2000) 10 SCC 664

(d) Public Trust Doctrine

Under this doctrine, natural resources are held by the State in trust for the public and cannot be exploited for private gain¹⁶⁴.

(e) Intergenerational Equity

This principle emphasises the responsibility of the present generation to preserve natural resources for future generations¹⁶⁵.

(f) Doctrine of Absolute Liability

Industries engaged in hazardous activities are absolutely liable for environmental harm caused by them¹⁶⁶.

2.4 Groundwater as a Shared Natural Resource

Groundwater has traditionally been treated as a private resource linked to land ownership, allowing landowners unrestricted rights to extract water. However, this approach has led to excessive and unregulated exploitation, particularly for industrial purposes. Over time, judicial decisions and policy frameworks have shifted towards recognising groundwater as a **shared community resource** that must be regulated in the public interest.

The concept of groundwater as a common resource is closely linked to the **Public Trust Doctrine**, which holds that natural resources such as water are held by the State in trust for the benefit of the public¹⁶⁷. Unregulated extraction of groundwater by industries, including coir units, not only violates this principle but also deprives local communities of essential resources required for drinking and agriculture.

In several regions of Tamil Nadu, excessive groundwater extraction by coir industries has resulted in declining water tables, forcing farmers to dig deeper borewells and increasing the cost of irrigation. This situation highlights the need for stricter regulatory mechanisms and sustainable water management practices.

2.5 Environmental Justice and Social Impact

Environmental degradation caused by industrial activities often has unequal social consequences. The concept of **environmental justice** emphasises that environmental benefits and burdens should be distributed fairly across society. However, in practice, rural communities and economically weaker sections bear a disproportionate share of environmental harm.

In the context of the coir industry, farmers and rural households are directly affected by groundwater depletion, water pollution, and soil degradation. While industries benefit economically, the environmental costs are transferred to local communities. This raises serious concerns regarding equity and fairness in environmental governance.

The principle of environmental justice has been recognised in judicial decisions, which emphasise that the right to a clean environment is an integral part of the right to life under Article 21¹⁶⁸. Ensuring environmental justice requires not only effective regulation but also active participation of local communities in decision-making processes.

2.6 Theoretical Justification for State Regulation

The regulation of industrial activities is justified on the basis of several theoretical principles, including sustainability, equity, and public welfare. One of the key concepts is **intergenerational equity**, which requires that natural resources be preserved for future generations¹⁶⁹. Unsustainable industrial practices, such as excessive groundwater extraction, violate this principle by compromising long-term ecological stability.

Another important concept is the **Doctrine of Carrying Capacity**, which suggests that the environment has a limited ability to absorb human activities without degradation. Industrial activities must therefore operate within ecological limits to prevent irreversible damage.

¹⁶⁴ M.C. Mehta v. Kamal Nath (1997) 1 SCC 388

¹⁶⁵ A.P. Pollution Control Board v. Prof. M.V. Nayudu (1999) 2 SCC 718

¹⁶⁶ M.C. Mehta v. Union of India (Oleum Gas Leak Case, 1987) 1 SCC 395

¹⁶⁷ M.C. Mehta v. Kamal Nath (1997) 1 SCC 388

¹⁶⁸ Subhash Kumar v. State of Bihar (1991) 1 SCC 598

¹⁶⁹ A.P. Pollution Control Board v. Prof. M.V. Nayudu (1999) 2 SCC 718

Further, the idea of **sustainable development** requires a balance between economic growth and environmental protection. While industries like the coir sector contribute to employment and economic development, such benefits cannot justify environmental harm or depletion of essential resources.

2.7 Relevance of the Framework to the Coir Industry

The historical and theoretical evolution of environmental law clearly demonstrates that industrial activities must operate within a regulated framework that ensures environmental protection. The coir industry, though traditionally considered a low-polluting sector, must be reassessed in light of modern environmental principles and cumulative impacts.

The failure to apply environmental doctrines and regulatory principles at the ground level has allowed widespread pollution and resource depletion. The lack of effective monitoring, weak enforcement, and institutional gaps have contributed to environmental degradation in regions where coir industries are concentrated.

Understanding the historical and theoretical framework of environmental law is essential for analysing the legislative shortcomings, administrative failures, and judicial responses discussed in the subsequent chapters.

CHAPTER III

LEGISLATIVE FRAMEWORK AND ANALYSIS OF EXISTING LAWS

Environmental protection in India is governed by a comprehensive legal framework comprising constitutional provisions, central legislations, delegated legislation, and regulatory guidelines. These laws aim to prevent environmental pollution, regulate industrial activities, and ensure sustainable use of natural resources.

In the context of the coir industry, this legal framework plays a crucial role in controlling pollution, regulating groundwater usage, and ensuring compliance with environmental

standards. However, despite the existence of such laws, environmental degradation continues due to weak enforcement and regulatory gaps. This chapter critically analyses the relevant legal provisions and their effectiveness in addressing pollution and resource depletion caused by the coir industry.

3.1 Constitutional Provisions

The Constitution of India provides the foundation for environmental protection through fundamental rights, directive principles, and fundamental duties.

(a) Article 21 – Right to Life

Article 21 guarantees the right to life and personal liberty. The Supreme Court has interpreted this right to include the right to a clean and healthy environment¹⁷⁰. Environmental pollution caused by industries directly affects this fundamental right.

(b) Article 48A – Directive Principle

Article 48A mandates the State to protect and improve the environment and safeguard forests and wildlife. This provision imposes a duty on the government to regulate industrial activities that harm natural resources.

(c) Article 51A(g) – Fundamental Duty

Article 51A(g) imposes a duty on every citizen to protect and improve the natural environment. Industries, as part of society, are also expected to comply with environmental norms.

3.2 The Water (Prevention and Control of Pollution) Act, 1974

The Water Act, 1974 is the primary legislation governing water pollution in India. It aims to prevent and control water pollution and maintain the quality of water resources.

Under this Act:

- Industries are required to obtain **consent for establishment and operation**
- Discharge of pollutants into water bodies without permission is prohibited

¹⁷⁰ Subhash Kumar v. State of Bihar (1991) 1 SCC 598

- Pollution Control Boards are empowered to monitor and regulate industrial activities

In the context of the coir industry, processes such as retting, washing, and coir-pith treatment generate wastewater that often contaminates nearby water bodies. Many coir units operate without proper consent or violate conditions imposed by regulatory authorities, thereby undermining the objectives of the Act.

The Supreme Court has emphasised the importance of controlling water pollution in cases such as *M.C. Mehta v. Union of India*¹⁷¹, where strict directions were issued to regulate industrial discharge.

3.3 The Air (Prevention and Control of Pollution) Act, 1981

The Air Act, 1981 aims to prevent, control, and reduce air pollution. It empowers Pollution Control Boards to set emission standards and regulate industrial activities.

Although coir industries are often categorised as low-polluting units, activities such as fibre processing and coir-pith handling generate dust and particulate matter. Prolonged exposure to such pollutants affects workers' health and contributes to environmental degradation.

The lack of strict monitoring and the classification of coir units under less-regulated categories have resulted in inadequate enforcement of air pollution standards.

3.4 The Environment (Protection) Act, 1986

The Environment (Protection) Act, 1986 is an umbrella legislation enacted to provide comprehensive protection to the environment. It empowers the Central Government to:

- Set environmental standards
- Regulate industrial operations
- Issue directions for closure or regulation of polluting industries

This Act is particularly significant in addressing the cumulative environmental impact of clustered industries such as coir units. It enables authorities to take preventive and corrective measures to control pollution.

The importance of this Act was highlighted after the Bhopal Gas Tragedy, which exposed the need for a comprehensive legal framework to deal with environmental hazards¹⁷².

3.5 National Green Tribunal Act, 2010

The National Green Tribunal Act, 2010 provides for the establishment of the National Green Tribunal (NGT) for effective and expeditious disposal of environmental cases.

The NGT plays a crucial role in:

- Adjudicating environmental disputes
- Enforcing legal rights relating to the environment
- Awarding compensation and ordering restoration of damaged ecosystems

In several cases, the NGT has addressed issues relating to groundwater depletion, industrial pollution, and regulatory failure, thereby strengthening environmental governance.

3.6 Groundwater Regulation and Government Policies

Groundwater regulation in India is governed through a combination of central guidelines, state legislations, and administrative orders. In Tamil Nadu, several regions have been classified as "over-exploited" or "critical," leading to restrictions on groundwater extraction for industrial purposes.

Government policies require industries to obtain prior permission for groundwater extraction, install water flow meters, and comply with monitoring requirements. However, in practice, many coir industries continue to extract groundwater illegally through unauthorised borewells and excessive usage.

¹⁷¹ M.C. Mehta v. Union of India (1987) 1 SCC 395

¹⁷² Union Carbide Corporation v. Union of India (Bhopal Gas Case), 1984

The unregulated extraction of groundwater violates the **Public Trust Doctrine**, which recognises water as a shared natural resource held by the State for public use¹⁷³. Such practices deprive farmers and local communities of essential water resources and disrupt ecological balance.

3.7 Criminal Liability under the Indian Penal Code

Environmental violations may also attract criminal liability under the Indian Penal Code, 1860.

- **Section 378** defines theft
- **Section 379** provides punishment for theft
- **Section 425** deals with mischief causing damage

Illegal extraction of groundwater or diversion of canal water for industrial purposes may amount to theft, as it causes wrongful loss to the State and local communities.

Although courts have recognised environmental harm as a serious issue affecting public rights, criminal provisions are rarely invoked against industries. The limited use of criminal law reflects a lack of strict enforcement and accountability in environmental governance¹⁷⁴.

3.8 Land Use and Planning Laws

Land use regulation plays a crucial role in controlling industrial expansion and protecting agricultural land. Under various state laws and planning regulations, agricultural land cannot be converted for industrial purposes without obtaining prior approval from competent authorities.

However, in many cases, coir industries operate on lands that have been illegally converted without proper authorisation. This results in the loss of fertile agricultural land and contributes to environmental degradation.

The failure of authorities to monitor land use changes and enforce regulations has enabled industries to bypass legal requirements and continue operations in violation of planning laws.

3.9 Role of Regulatory Authorities

Environmental regulation involves multiple authorities, including:

- Pollution Control Boards
- Water Resources Departments
- Revenue and Planning Authorities
- Electricity Boards

Each of these authorities is responsible for regulating specific aspects of industrial activity. However, the lack of coordination among these bodies has resulted in ineffective enforcement.

Industries often exploit institutional gaps by obtaining approvals from one authority while violating regulations enforced by another. This fragmented approach undermines the effectiveness of environmental governance and allows continued environmental violations.

The Supreme Court has emphasised the responsibility of authorities to take strict action against polluting industries and ensure compliance with environmental laws¹⁷⁵.

3.10 Critical Evaluation of the Legislative Framework

India possesses a comprehensive legal framework for environmental protection, supported by constitutional provisions, statutory laws, and judicial doctrines. However, the continued environmental degradation caused by industries such as the coir sector highlights a significant gap between law and implementation.

The problem lies not in the absence of laws but in the failure of enforcement. Weak monitoring mechanisms, lack of accountability, administrative inefficiency, and institutional

¹⁷³Subhash Kumar v. State of Bihar (1991) 1 SCC 598.

¹⁷⁴Indian Council for Enviro-Legal Action v. Union of India (1996) 3 SCC 212.

¹⁷⁵Vellore Citizens Welfare Forum v. Union of India (1996) 5 SCC 647

fragmentation have contributed to regulatory failure.

Further, the classification of coir industries as low-polluting units has resulted in reduced scrutiny, allowing cumulative environmental damage to occur without effective regulation.

The judiciary has played an important role in addressing these issues through landmark judgments and principles such as the **polluter pays principle** and **precautionary principle**, but judicial intervention alone is not sufficient to ensure compliance.

Therefore, there is an urgent need for strengthening enforcement mechanisms, improving inter-departmental coordination, and adopting a more integrated approach to environmental governance.

CHAPTER IV

ISSUES, CHALLENGES AND ANALYSIS OF THE SUBJECT MATTER

The environmental problems arising from the coir industry are not isolated incidents but are systemic in nature. Despite the existence of an elaborate legal framework, the industry continues to cause pollution and depletion of natural resources. This chapter analyses the major issues and challenges associated with the coir industry, focusing on environmental harm, administrative failures, and socio-economic consequences.

4.1 Water Pollution Caused by Coir Processing

One of the most significant environmental issues associated with the coir industry is water pollution. The processes involved in retting, washing, bleaching, dyeing, and coir-pith treatment generate wastewater containing organic matter, chemicals, and suspended solids. When discharged untreated, these effluents contaminate surface water bodies such as canals, tanks, and ponds.

In many rural areas, wastewater from coir units seeps into the soil and groundwater, affecting drinking water sources and irrigation wells. This not only leads to environmental degradation

but also poses serious health risks to local communities.

The discharge of untreated effluents violates the provisions of the Water (Prevention and Control of Pollution) Act, 1974, which mandates that industries must obtain prior consent and adhere to pollution control standards. The Supreme Court has emphasised the need for strict regulation of industrial discharge in *M.C. Mehta v. Union of India*¹⁷⁶.

4.2 Groundwater Depletion and Illegal Extraction

Groundwater depletion is one of the most critical challenges posed by the coir industry. Coir processing requires large quantities of water, and many units rely heavily on borewells for their operations.

In regions already classified as over-exploited, excessive industrial extraction has led to a sharp decline in groundwater levels. Farmers are forced to dig deeper wells, increasing their financial burden and affecting agricultural productivity.

Illegal extraction of groundwater without permission violates regulatory norms and the **Public Trust Doctrine**, which recognises water as a common resource meant for public use¹⁷⁷. Such practices also undermine the principle of **intergenerational equity**, as they compromise the availability of water for future generations¹⁷⁸.

4.3 Theft and Misuse of Canal Water

Another major issue is the illegal diversion of canal water intended for agricultural purposes. In several areas, water from public irrigation canals is diverted to coir industries for industrial use.

This practice disrupts agricultural activities, reduces crop yield, and causes economic hardship to farmers. It may also amount to theft under the Indian Penal Code, as it results in

¹⁷⁶ (1987) 1 SCC 395.

¹⁷⁷ *M.C. Mehta v. Kamal Nath* (1997) 1 SCC 388

¹⁷⁸ *A.P. Pollution Control Board v. Prof. M.V. Nayudu* (1999) 2 SCC 718.

wrongful loss to the State and local communities.

Despite the seriousness of the issue, enforcement remains weak, and authorities often fail to take effective action against such violations.

4.4 Air Pollution and Occupational Health Hazards

Although coir industries are often categorised as low-polluting units, they contribute to air pollution through dust and particulate emissions. Activities such as fibre extraction, drying, and coir-pith processing release fine particles into the air.

Workers exposed to such conditions often suffer from respiratory problems, allergies, and other occupational health issues. The lack of protective equipment and inadequate workplace standards further aggravate these risks.

The Air (Prevention and Control of Pollution) Act, 1981 requires industries to control emissions and maintain air quality standards. However, weak monitoring and enforcement have allowed violations to continue unchecked.

4.5 Soil Degradation and Solid Waste Disposal

Improper disposal of coir-pith waste and other solid residues contributes to soil degradation. Dumping of untreated waste on open land reduces soil fertility and affects agricultural productivity.

During rainfall, harmful substances from waste piles seep into the soil and nearby water bodies, causing further environmental damage.

The failure to implement effective waste management practices reflects a lack of regulatory oversight and environmental awareness among industries.

4.6 Illegal Conversion of Agricultural Land

A significant issue associated with the expansion of the coir industry is the illegal conversion of agricultural land for industrial purposes. Under land revenue and planning

laws, agricultural land cannot be converted into industrial land without obtaining prior approval from competent authorities.

However, in practice, many coir units operate on lands that have been converted without proper authorisation. This results in the loss of fertile agricultural land and adversely affects food production and rural livelihoods.

The failure of revenue and planning authorities to monitor land use changes and enforce regulations has enabled industries to bypass legal requirements. Such unauthorised conversion also contributes to environmental degradation by altering land use patterns and increasing industrial pollution in rural areas.

4.7 Misuse of Electricity Subsidies

Electricity subsidies provided to support agricultural activities are often misused by coir industries. Power connections granted for agricultural purposes are diverted for industrial operations, resulting in financial loss to the State and distortion of subsidy policies.

This misuse reflects a lack of effective monitoring by electricity authorities and highlights the broader issue of regulatory failure. It also indirectly contributes to environmental degradation by encouraging industries to operate without proper authorisation and compliance.

4.8 Administrative Failure and Lack of Coordination

A central issue underlying the environmental problems associated with the coir industry is administrative failure. Multiple authorities, including Pollution Control Boards, Revenue Departments, Water Resources Departments, Electricity Boards, and local administration, are responsible for regulating different aspects of industrial activity.

However, the lack of coordination among these authorities results in fragmented enforcement. Industries often exploit these gaps by complying with certain requirements while violating others.

The Supreme Court has repeatedly emphasised the need for strict enforcement of environmental laws and accountability of authorities in controlling industrial pollution¹⁷⁹. However, in practice, enforcement remains weak due to bureaucratic inefficiency, lack of resources, and institutional inertia.

4.9 Cumulative Environmental Impact of Industrial Clusters

The clustering of coir industries in specific regions significantly amplifies environmental damage. While individual units may appear small or low-polluting, their cumulative impact on water resources, air quality, and land use is substantial.

Existing regulatory mechanisms often assess industries on an individual basis, without considering the combined environmental impact of multiple units operating in close proximity. This fragmented approach fails to address large-scale ecological damage.

The principle of **carrying capacity** suggests that the environment has a limited ability to absorb industrial activities without degradation. Exceeding this capacity results in irreversible environmental harm. Therefore, cluster-based regulation and monitoring are essential to ensure sustainable industrial development.

4.10 Environmental Justice and Social Consequences

The environmental impact of the coir industry raises important concerns regarding environmental justice. The burden of pollution and resource depletion is disproportionately borne by rural communities, particularly farmers and economically weaker sections of society.

While industries benefit from economic gains, local communities suffer from water scarcity, reduced agricultural productivity, and health issues. This imbalance highlights the need for

equitable distribution of environmental benefits and burdens.

The right to a clean and healthy environment has been recognised as a fundamental right under Article 21 of the Constitution¹⁸⁰. Ensuring environmental justice requires effective enforcement of laws, community participation, and accountability of industries and authorities.

4.11 Analytical Overview of the Issues

The issues discussed in this chapter reveal a clear disconnect between legal provisions and ground realities. Environmental laws in India are comprehensive and well-developed, but their implementation remains weak.

The prioritisation of economic interests over environmental protection, combined with administrative inefficiency and lack of coordination, has allowed pollution and resource depletion to continue unchecked.

The coir industry serves as a case study illustrating the broader challenges of environmental governance in India. Addressing these challenges requires a shift from reactive enforcement to a preventive and integrated approach, supported by strong regulatory mechanisms and institutional accountability.

CHAPTER V

ROLE OF THE JUDICIARY IN THE SUBJECT MATTER

The Indian judiciary has played a crucial role in the development and enforcement of environmental law, particularly in situations where administrative authorities have failed to implement statutory provisions effectively. Through judicial activism, constitutional interpretation, and public interest litigation, courts have expanded the scope of environmental rights and ensured accountability of polluting industries.

In matters relating to pollution and resource depletion caused by the coir industry, judicial intervention has been instrumental in

¹⁷⁹ Indian Council for Enviro-Legal Action v. Union of India (1996) 3 SCC 212

¹⁸⁰ Subhash Kumar v. State of Bihar (1991) 1 SCC 598

highlighting regulatory failures and enforcing environmental norms.

5.1 Judicial Expansion of Environmental Rights under Article 21

The Supreme Court of India has interpreted Article 21 of the Constitution to include the right to a clean and healthy environment. This interpretation has transformed environmental protection into a fundamental right.

In *Subhash Kumar v. State of Bihar*, the Court held that the right to life includes the right to pollution-free water and air¹⁸¹. This principle is directly applicable to cases involving groundwater depletion and water pollution caused by coir industries.

5.2 Development of Environmental Doctrines through Judicial Decisions

Judicial decisions have played a key role in developing environmental doctrines that guide environmental governance.

(a) Precautionary Principle

The precautionary principle requires preventive action to avoid environmental harm. The Supreme Court recognised this principle in *Vellore Citizens Welfare Forum v. Union of India*¹⁸², emphasising that industries must anticipate and prevent environmental damage.

(b) Polluter Pays Principle

The polluter pays principle ensures that industries responsible for pollution bear the cost of environmental damage. In *Indian Council for Enviro-Legal Action v. Union of India*, the Court held that polluting industries are liable to compensate for environmental harm¹⁸³.

(c) Public Trust Doctrine

The public trust doctrine was applied in *M.C. Mehta v. Kamal Nath*, where the Court held that natural resources are held by the State in trust

for the public and cannot be exploited for private gain¹⁸⁴.

(d) Absolute Liability

The doctrine of absolute liability was established in *M.C. Mehta v. Union of India* (Oleum Gas Leak Case), where the Court held that industries engaged in hazardous activities are absolutely liable for environmental damage¹⁸⁵.

5.3 Role of the National Green Tribunal (NGT)

The establishment of the National Green Tribunal (NGT) under the National Green Tribunal Act, 2010 marked a significant advancement in environmental adjudication in India.

The NGT provides a specialised forum for the speedy disposal of environmental disputes and has been actively involved in addressing issues such as industrial pollution, groundwater depletion, and regulatory non-compliance.

In cases relating to industrial activities, the NGT has:

- Directed authorities to take action against polluting industries
- Ordered closure of units operating without environmental clearance
- Mandated compliance with environmental standards

The NGT has played an important role in strengthening environmental governance by ensuring accountability of both industries and regulatory authorities.

5.4 High Court Interventions in Environmental Matters

High Courts, exercising their writ jurisdiction under Article 226 of the Constitution, have played a significant role in addressing environmental issues.

They have issued directions to:

¹⁸¹ (1991) 1 SCC 598

¹⁸² (1996) 5 SCC 647.

¹⁸³ (1996) 3 SCC 212

¹⁸⁴ (1997) 1 SCC 388

¹⁸⁵ (Oleum Gas Leak Case, 1987) 1 SCC 395

- Pollution Control Boards to conduct inspections
- Authorities to regulate industrial activities
- Industries to comply with environmental norms

Such interventions have been particularly important in addressing localised environmental issues, including those arising from coir industries.

5.5 Criminal Liability and Judicial Recognition

Courts have recognised that environmental violations may attract criminal liability under the Indian Penal Code. Illegal extraction of groundwater and diversion of canal water can constitute offences such as theft and mischief.

Judicial recognition of environmental harm as a criminal offence reinforces the seriousness of such violations and strengthens deterrence. However, enforcement of criminal liability remains limited in practice.

5.6 Public Interest Litigation and Access to Environmental Justice

Public Interest Litigation (PIL) has emerged as a powerful tool for environmental protection in India. It allows individuals, social activists, and organisations to approach courts on behalf of affected communities, even if they are not directly aggrieved.

The judiciary has actively entertained PILs in environmental matters, recognising that environmental harm affects the public at large. Through PILs, courts have addressed issues such as industrial pollution, groundwater depletion, and ecological degradation.

In *M.C. Mehta v. Union of India*, a series of PILs were filed addressing environmental issues such as Ganga pollution, vehicular emissions, and industrial hazards¹⁸⁶. These cases demonstrate how PIL has been used as an effective mechanism to enforce environmental laws and protect public interest.

¹⁸⁶ (Ganga Pollution Case and other PILs).

5.7 Limitations in Judicial Enforcement

Despite the proactive role of the judiciary, there are certain limitations in judicial enforcement of environmental laws. Courts primarily depend on administrative agencies for the implementation of their orders.

Delays in execution, lack of monitoring, and inadequate follow-up by authorities often reduce the effectiveness of judicial decisions. In many cases, industries continue to operate despite court orders due to weak enforcement mechanisms.

The judiciary acts as a corrective mechanism rather than a substitute for administrative action. Therefore, effective environmental governance requires strong institutional support in addition to judicial intervention.

5.8 Judicial Influence on Environmental Governance

Judicial decisions have significantly influenced environmental governance in India by:

- Expanding the scope of fundamental rights
- Developing environmental doctrines
- Strengthening regulatory accountability
- Promoting sustainable development

The courts have consistently emphasised that environmental protection is an essential component of the right to life under Article 21¹⁸⁷. Judicial activism has filled gaps in legislation and enforcement, ensuring that environmental concerns are addressed effectively.

5.9 Analytical Evaluation of Judicial Role

The judiciary has emerged as a key institution in protecting environmental rights and enforcing accountability. Through landmark judgments and doctrines, courts have strengthened environmental jurisprudence and provided remedies for environmental harm.

However, reliance solely on judicial intervention is not sufficient to address systemic

¹⁸⁷ Subhash Kumar v. State of Bihar (1991) 1 SCC 598

environmental issues. The effectiveness of judicial decisions depends on their implementation by administrative authorities.

The coir industry illustrates the limitations of judicial intervention, where despite clear legal principles and court directions, environmental degradation continues due to weak enforcement.

Therefore, a balanced approach combining judicial oversight, administrative efficiency, and policy reforms is necessary to achieve sustainable environmental governance.

5.10 Transition to Comparative Analysis

The experience of judicial intervention in India highlights both the strengths and limitations of court-led environmental protection. While courts have played a proactive role in expanding environmental rights, effective regulation ultimately depends on administrative enforcement and policy implementation.

To explore alternative approaches and identify best practices, it is necessary to examine how other countries regulate industrial pollution and manage natural resources. The next chapter undertakes a comparative analysis of environmental laws and regulatory frameworks in selected foreign jurisdictions.

CHAPTER VI

COMPARATIVE ANALYSIS OF LAWS WITH OTHER COUNTRIES

Environmental protection is a global concern, and different countries have adopted diverse legal and regulatory frameworks to address industrial pollution and resource depletion. A comparative analysis of these frameworks provides valuable insights into best practices and alternative approaches that can strengthen environmental governance in India.

This chapter examines the environmental laws and regulatory mechanisms of selected countries, focusing on pollution control, groundwater management, and enforcement practices. It also evaluates the relevance of these approaches to the Indian context,

particularly in relation to agro-based industries such as the coir sector.

6.1 Environmental Regulation in the United States

The United States has a well-developed environmental regulatory system, supported by comprehensive legislation and strong enforcement mechanisms.

The **Clean Water Act, 1972** and the **Clean Air Act, 1970** are the primary laws governing water and air pollution in the United States. These statutes impose strict standards on industrial emissions and require industries to obtain permits before discharging pollutants.

The Environmental Protection Agency (EPA) plays a central role in enforcing environmental laws. It has the authority to impose penalties, initiate legal proceedings, and ensure compliance with environmental standards.

A key feature of the U.S. system is the emphasis on **strict liability and enforcement**, where industries face severe consequences for non-compliance. This approach ensures greater accountability and deterrence compared to weaker enforcement mechanisms.

6.2 Environmental Law in the European Union

The European Union has developed a comprehensive environmental policy framework based on principles such as precaution, prevention, and sustainable development.

The **Water Framework Directive** and the **Industrial Emissions Directive** are key instruments regulating pollution and industrial activity. These directives require member states to maintain water quality standards and control industrial emissions through integrated permits.

The EU also emphasises the **precautionary principle**, which requires preventive action to avoid environmental harm. Environmental Impact Assessment (EIA) is mandatory for major industrial projects, ensuring that potential environmental impacts are assessed before approval.

6.3 Environmental Regulation in Australia

Australia has adopted a decentralised approach to environmental regulation, with both federal and state governments playing important roles.

The **Environment Protection and Biodiversity Conservation Act, 1999** is the primary federal legislation governing environmental protection. It focuses on biodiversity conservation, environmental impact assessment, and sustainable development.

Australia places strong emphasis on **water resource management**, particularly in drought-prone regions. Strict controls are imposed on groundwater extraction and water usage to ensure sustainable management of resources.

6.4 Environmental Regulation in Sri Lanka

Sri Lanka, like India, has a significant coir industry and faces similar environmental challenges. The **National Environmental Act, 1980** provides the legal framework for environmental protection in Sri Lanka.

The Central Environmental Authority is responsible for regulating industrial activities, issuing environmental licences, and monitoring compliance.

Sri Lanka has implemented stricter controls on industrial pollution in certain sectors, including requirements for wastewater treatment and environmental clearance. However, challenges remain in enforcement and monitoring, similar to the Indian context.

6.5 Comparative Evaluation of Environmental Frameworks

A comparative analysis of environmental laws in the United States, European Union, Australia, and Sri Lanka reveals both similarities and differences in regulatory approaches. While all jurisdictions recognise the importance of environmental protection, the effectiveness of their legal frameworks largely depends on enforcement mechanisms and institutional capacity.

The United States adopts a **strict enforcement model**, where regulatory authorities impose significant penalties for violations. This creates a strong deterrent effect and ensures compliance by industries. In contrast, India's enforcement mechanisms are comparatively weaker, allowing industries to operate in violation of environmental norms.

The European Union emphasises **preventive regulation** through Environmental Impact Assessment (EIA) and integrated pollution control systems¹⁸⁸. This approach ensures that environmental risks are identified and mitigated at an early stage.

Australia focuses on **sustainable resource management**, particularly in relation to water resources. Strict controls on groundwater extraction and water usage ensure long-term ecological sustainability.

Sri Lanka, while having a legal framework similar to India, faces challenges in enforcement and monitoring. This highlights the importance of not only having laws but also ensuring their effective implementation.

6.6 Lessons for India

The comparative study provides several important lessons for strengthening environmental governance in India:

- **Strengthening Enforcement Mechanisms**

India must adopt stricter enforcement measures, including higher penalties and regular monitoring, to ensure compliance by industries.

- **Adopting Preventive Approaches**

Greater emphasis should be placed on preventive measures such as Environmental Impact Assessment and prior approvals before establishing industries.

¹⁸⁸ European Union Environmental Directives, including Water Framework Directive and Industrial Emissions Directive.

- **Improving Groundwater Regulation**

Effective regulation of groundwater extraction is essential to prevent resource depletion. Lessons can be drawn from countries that have implemented strict water management policies.

- **Enhancing Institutional Coordination**

Better coordination among regulatory authorities is necessary to avoid fragmented enforcement and regulatory gaps.

- **Promoting Sustainable Industrial Practices**

Industries should be encouraged to adopt eco-friendly technologies and waste management practices to minimise environmental impact.

6.7 Relevance to the Coir Industry

The comparative analysis highlights the need for re-evaluating the regulatory approach towards the coir industry in India. While the industry is often classified as low-polluting, its cumulative environmental impact cannot be ignored.

Adopting stricter monitoring mechanisms, enforcing compliance with environmental standards, and regulating groundwater usage are essential for sustainable development of the coir sector.

The experience of other countries demonstrates that effective environmental governance requires not only strong laws but also consistent enforcement and institutional accountability.

6.8 Conclusion of Comparative Analysis

The comparative study of environmental laws in different jurisdictions reveals that the effectiveness of environmental regulation depends on a combination of strong legal frameworks, strict enforcement, and proactive governance.

India possesses a comprehensive legal framework for environmental protection;

however, its effectiveness is limited by weak enforcement and administrative inefficiencies. By adopting best practices from other countries, India can strengthen its regulatory mechanisms and promote sustainable industrial development.

The insights gained from this comparative analysis provide a foundation for the

CHAPTER VII

CONCLUSION AND SUGGESTIONS / RECOMMENDATIONS

7.1 Conclusion

The present study has examined the environmental pollution and resource depletion caused by the coir industry, with particular reference to Tamil Nadu. The analysis reveals that while the coir industry plays an important role in generating employment and contributing to economic development, it also poses significant environmental challenges.

The study highlights that coir processing activities lead to water pollution, groundwater depletion, air pollution, and soil degradation. The excessive extraction of groundwater, illegal diversion of canal water, and improper disposal of industrial waste have adversely affected agricultural productivity, public health, and ecological balance.

From a legal perspective, India has a comprehensive environmental framework, including constitutional provisions, statutory laws, and judicial doctrines. The judiciary has played a proactive role in expanding environmental rights and developing principles such as the precautionary principle, polluter pays principle, and public trust doctrine. These principles have strengthened environmental jurisprudence and emphasised the need for sustainable development¹⁸⁹.

However, the study reveals that the primary issue lies not in the absence of laws but in the failure of effective implementation. Weak enforcement, lack of coordination among

¹⁸⁹ Vellore Citizens Welfare Forum v. Union of India (1996) 5 SCC 647.

regulatory authorities, administrative inefficiency, and inadequate monitoring mechanisms have allowed environmental violations to continue.

The classification of the coir industry as a low-polluting sector has further contributed to reduced regulatory scrutiny, resulting in cumulative environmental damage. The gap between legal provisions and their practical enforcement remains a major challenge in achieving environmental protection.

Thus, the study confirms the hypothesis that environmental degradation caused by the coir industry is primarily due to enforcement failure rather than the lack of legal provisions.

7.2 Findings of the Study

Based on the analysis carried out in the preceding chapters, the following key findings emerge:

1. The coir industry contributes significantly to environmental pollution, particularly water pollution and groundwater depletion.
2. Existing environmental laws are comprehensive but inadequately enforced.
3. Regulatory authorities lack coordination, resulting in ineffective monitoring and compliance.
4. Judicial intervention has strengthened environmental protection but is limited by poor implementation of court orders.
5. The environmental impact of coir industries disproportionately affects rural communities and farmers.
6. The classification of coir industries as low-polluting units has led to reduced regulatory oversight.

7.3 Suggestions and Recommendations

In light of the findings, the following recommendations are proposed:

(a) Strengthening Enforcement Mechanisms

Regulatory authorities must ensure strict enforcement of environmental laws. Regular inspections, monitoring systems, and strict penalties for violations should be implemented to ensure compliance.

(b) Regulation of Groundwater Extraction

Groundwater extraction by industries should be strictly regulated. Mandatory permissions, installation of monitoring devices, and periodic audits must be enforced to prevent over-exploitation.

(c) Adoption of Pollution Control Measures

Coir industries must adopt proper waste treatment and pollution control technologies, including effluent treatment plants and dust control mechanisms, to minimise environmental impact.

(d) Improvement of Institutional Coordination

There must be better coordination among regulatory authorities, including Pollution Control Boards, water resource departments, and local administrative bodies, to ensure effective enforcement.

(e) Reclassification of Coir Industry

The classification of coir industries as low-polluting units should be reconsidered. Regulatory authorities must evaluate the cumulative environmental impact of clustered industries and impose stricter controls where necessary.

(f) Promotion of Sustainable Practices

Industries should be encouraged to adopt sustainable practices, including water conservation, recycling, and eco-friendly production methods. Government incentives may be provided to promote environmentally responsible behaviour.

(g) Awareness and Community Participation

Local communities should be actively involved in environmental decision-making processes. Awareness programmes should be conducted

to educate stakeholders about environmental protection and legal rights.

(h) Strengthening Judicial Enforcement

Mechanisms should be developed to ensure effective implementation of judicial orders. Monitoring committees and follow-up procedures can enhance compliance with court directions¹⁹⁰.

7.4 Final Observations

Environmental protection and economic development are not mutually exclusive but must be balanced through sustainable practices and effective governance. The coir industry, while contributing to economic growth, must operate within the limits of environmental sustainability.

Achieving this balance requires a coordinated approach involving legal enforcement, administrative efficiency, judicial oversight, and public participation. Only through such an integrated framework can environmental degradation be controlled and natural resources preserved for future generations.

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2	Indian Council for Enviro-Legal Action v. Union of India	(1996) 3 SCC 212
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LIST OF ABBREVIATIONS

Abbreviation Full Form

AIR All India Reporter

CPCB Central Pollution Control Board

TNPCB Tamil Nadu Pollution Control Board

NGT National Green Tribunal

EPA Environment Protection Agency

EIA Environmental Impact Assessment

IPC Indian Penal Code

SCC Supreme Court Cases

PIL Public Interest Litigation

MoEFCC Ministry of Environment, Forest and Climate Change

NGO Non-Governmental Organisation

EU European Union

USA United States of America

UN United Nations

BOD Biochemical Oxygen Demand

COD Chemical Oxygen Demand

WHO World Health Organization

EP Act Environment (Protection) Act, 1986

Water Act Water (Prevention and Control of Pollution) Act, 1974

Air Act Air (Prevention and Control of Pollution) Act, 1981



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ISSN 2583-2344



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