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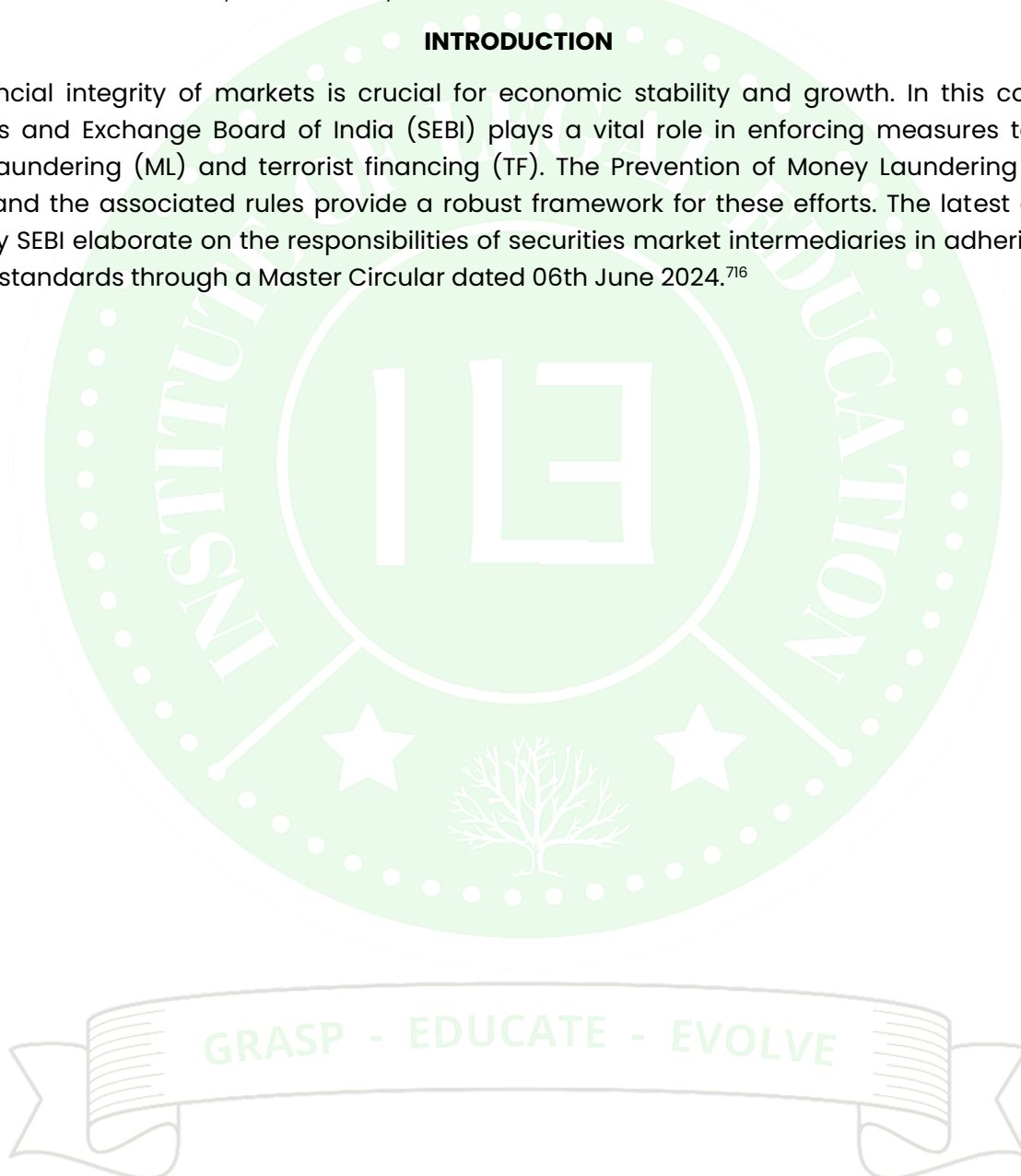
STRENGTHENING FINANCIAL INTEGRITY: ANALYZING SEBI'S AML AND CFT GUIDELINES FOR SECURITIES MARKET INTERMEDIARIES

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INTRODUCTION

The financial integrity of markets is crucial for economic stability and growth. In this context, the Securities and Exchange Board of India (SEBI) plays a vital role in enforcing measures to combat money laundering (ML) and terrorist financing (TF). The Prevention of Money Laundering Act, 2002 (PMLA), and the associated rules provide a robust framework for these efforts. The latest guidelines issued by SEBI elaborate on the responsibilities of securities market intermediaries in adhering to AML and CFT standards through a Master Circular dated 06th June 2024.⁷¹⁶



⁷¹⁶ Master Circular No. SEBI/HO/MIRSD/MIRSDSECFATF/P/CIR/2024/78; Dated: 06.06.2024 : <https://www.sebi.gov.in/legal/master-circulars/jun-2024/guidelines-on-anti-money-laundering-aml-standards-and-combating-the-financing-of-terrorism-cft-obligations-of-securities-market-intermediaries-under-the-prevention-of-money-laundering-act-2002-a-83942.html>

Background

The PMLA and the Prevention of Money-Laundering (Maintenance of Records) Rules, 2005, as amended, mandate that all reporting entities, including intermediaries registered under Section 12 of the SEBI Act, 1992, comply with specific protocols for client account opening, record maintenance, and transaction reporting. These entities must maintain detailed records and report suspicious transactions to the relevant authorities. SEBI is empowered to specify the type and manner of information to be maintained and reported, ensuring a standardized approach across the industry.

Essential Principles and Policies

The guidelines underscore the importance of establishing comprehensive internal policies and procedures to combat ML and TF. These policies should reflect the organization's commitment to preventing financial crimes and ensuring compliance with legal and regulatory requirements. Key principles include:

- 1. Client Due Diligence (CDD):** Intermediaries must implement stringent CDD processes to verify the identity of clients and beneficial owners. This involves obtaining and verifying information from reliable and independent sources, understanding the purpose of the business relationship, and monitoring ongoing transactions for unusual activity.
- 2. Risk Management:** A risk-based approach should be adopted, where the level of scrutiny and monitoring is commensurate with the perceived risk associated with a client or transaction. Higher-risk clients and transactions require enhanced due diligence and monitoring.
- 3. Record Keeping:** Intermediaries must maintain records of all transactions, account opening documents, and CDD information for a minimum period, as specified by the PMLA. These records

should be readily available for scrutiny by regulatory authorities.

- 4. Suspicious Transaction Reporting:** Intermediaries are required to report any suspicious transactions to the Financial Intelligence Unit-India (FIU-IND). This includes transactions that are unusual or inconsistent with the client's known business profile.

Implementation and Compliance

To ensure effective implementation, senior management must be fully committed to the AML and CFT policies. The guidelines recommend the following measures:

- 1. Internal Training and Awareness:** Staff at all levels should be trained to recognize and report suspicious activities. Regular training sessions and updates on new AML/CFT developments are essential.
- 2. Internal Audits and Reviews:** Regular internal audits should be conducted to assess the effectiveness of AML and CFT measures. This includes evaluating the adequacy of exception reports on large or irregular transactions and the quality of suspicious transaction reports.
- 3. Communication and Reporting:** There should be clear communication channels for reporting suspicious activities within the organization. Designated officers should be appointed to ensure compliance with AML/CFT provisions and to act as liaisons with regulatory bodies.

Specific Procedures and Controls

The guidelines provide detailed procedures that intermediaries must follow to comply with AML and CFT obligations:

- 1. Client Acceptance Policy:** Define criteria for accepting clients based on their risk profile. High-risk clients should be subject to enhanced due diligence procedures.

2. **Identification Procedures:** Use reliable and independent documentation to verify client identities. For legal entities, identify and verify the natural persons who are the ultimate beneficial owners.
3. **Ongoing Monitoring:** Continuously monitor client transactions to detect and report suspicious activities. This includes scrutinizing large, complex, or unusual transactions that have no apparent economic or lawful purpose.
4. **Record Retention:** Maintain records for a period specified by the PMLA, ensuring they are accessible for regulatory review. This includes transaction records, account opening documents, and CDD information.

Global Considerations and Compliance

Intermediaries with branches or subsidiaries abroad must comply with both local regulations and SEBI guidelines. In cases where local laws conflict with SEBI requirements, the more stringent regulations should be followed. Additionally, any inability to comply due to local restrictions must be reported to SEBI.

Enhanced Due Diligence Measures

Enhanced Due Diligence (EDD) is critical for clients who pose a higher risk of ML or TF. This includes politically exposed persons (PEPs), clients from high-risk jurisdictions, and those engaging in high-value transactions. EDD measures involve:

1. **Obtaining additional information** on the client, intended nature of the business relationship, and source of funds.
2. **Conducting more frequent and detailed reviews** of the client's transactions and business activities.
3. **Seeking approval from senior management** before establishing a business relationship with high-risk clients.

Technology and AML/CFT Compliance

Leveraging technology is essential for effective AML and CFT compliance. Automated systems can help intermediaries monitor transactions in real-time, detect suspicious patterns, and generate alerts for further investigation. Additionally, advanced analytics and artificial intelligence can enhance the accuracy and efficiency of AML/CFT processes. These technologies not only streamline the monitoring process but also help in identifying patterns and trends that may not be easily noticeable through manual processes.

For instance, machine learning algorithms can analyze vast amounts of data to detect anomalies that could indicate suspicious activities. These systems can be continuously updated with new data and patterns, ensuring that the AML/CFT measures are always up-to-date with the latest methods used by money launderers and terrorists.

Furthermore, blockchain technology is increasingly being explored for its potential to enhance transparency and traceability in financial transactions. By providing a decentralized and immutable ledger of all transactions, blockchain can make it significantly more difficult for illicit activities to go unnoticed.

Challenges and the Way Forward

Implementing AML and CFT measures poses several challenges, including:

1. **Balancing Privacy and Security:** Ensuring client confidentiality while meeting regulatory requirements for information sharing and reporting.
2. **Evolving Threats:** Keeping pace with the constantly evolving methods of ML and TF, which require continuous updates to policies and procedures.
3. **Global Coordination:** Aligning AML/CFT efforts across different jurisdictions with varying regulatory frameworks.

To address these challenges, continuous improvement in regulatory frameworks, international cooperation, and the adoption of advanced technologies are necessary. Intermediaries must stay informed about global AML/CFT trends and incorporate best practices into their compliance programs.

Moreover, building a culture of compliance within the organization is crucial. This involves not just adhering to the letter of the law, but also understanding and embracing the spirit behind these regulations. Employees at all levels should be encouraged to take ownership of AML/CFT measures and to view them as integral to the organization's overall mission and values.

Additional Considerations

In addition to the main principles and procedures outlined, the SEBI guidelines emphasize the importance of:

1. **Board Oversight:** The board of directors or equivalent body must actively oversee the implementation of AML and CFT measures. This includes regular reviews of compliance reports and ensuring adequate resources are allocated to AML/CFT efforts.
2. **Independent Testing:** The effectiveness of the AML and CFT program should be independently tested periodically. This could be through internal audit functions or external audits to ensure unbiased assessments and compliance with regulatory standards.
3. **Coordination with Regulators:** Regular interaction with SEBI and other regulatory authorities is crucial. This helps in staying updated on regulatory changes, sharing best practices, and addressing compliance issues proactively.
4. **Public-Private Partnerships:** Collaborating with other financial institutions, industry bodies, and government agencies can enhance the effectiveness of AML and CFT measures.

These partnerships can facilitate information sharing and joint efforts to tackle ML and TF.

5. **Adopting a Holistic Approach:** Integrating AML and CFT measures with other risk management practices within the organization can provide a comprehensive defense against financial crimes. This holistic approach ensures that AML and CFT are not seen in isolation but as part of the broader risk management framework.

The Role of Ethics and Corporate Governance

Ethics and corporate governance play a critical role in the successful implementation of AML and CFT measures. Organizations must foster an ethical culture where employees understand the importance of preventing financial crimes and are motivated to comply with AML/CFT policies.

Strong corporate governance structures ensure that there is clear accountability and oversight over AML/CFT efforts. This includes establishing committees or roles specifically dedicated to overseeing AML/CFT compliance and ensuring that these roles are filled by individuals with the necessary expertise and authority.

Enhancing Global Compliance Efforts

Given the interconnected nature of global financial systems, intermediaries must also focus on enhancing their compliance efforts on a global scale. This involves not only adhering to SEBI guidelines but also staying informed about international AML/CFT standards set by organizations such as the Financial Action Task Force (FATF).

Intermediaries should actively participate in international forums and collaborate with global counterparts to share knowledge and best practices. This international cooperation is essential for staying ahead of evolving threats and ensuring a unified response to ML and TF.

Future Directions

As financial crimes become increasingly sophisticated, intermediaries must continuously evolve their AML and CFT strategies. This involves investing in research and development to identify emerging threats and developing innovative solutions to counter them.

Future directions may include the greater use of big data analytics to predict and prevent ML and TF activities before they occur. Additionally, ongoing advancements in AI and machine learning could lead to the development of more sophisticated tools for detecting and analyzing suspicious activities.

The role of regulatory technology (RegTech) is also expected to grow, providing intermediaries with advanced tools and platforms to streamline compliance processes and enhance their effectiveness. RegTech solutions can automate many aspects of AML/CFT compliance, reducing the burden on human resources and improving accuracy and efficiency.

Conclusion

The guidelines issued by SEBI on AML and CFT standards emphasize a comprehensive and systematic approach to preventing financial crimes in the securities market. By adhering to these guidelines, intermediaries can significantly contribute to the integrity and stability of financial markets. Continuous training, robust internal controls, and diligent monitoring are essential to the effective implementation of these standards. As the financial landscape evolves, so too must the strategies and measures to combat money laundering and terrorist financing, ensuring a secure and transparent financial environment.

The commitment to AML and CFT is not just about regulatory compliance but about safeguarding the financial system's integrity and protecting it from abuse by criminal elements. Intermediaries have a crucial role to play in this endeavor, and by following SEBI's

guidelines, they can help create a safer and more transparent financial landscape for all.

In conclusion, the effective implementation of AML and CFT measures requires a multi-faceted approach involving stringent internal controls, the adoption of advanced technologies, continuous training and awareness programs, and strong ethical and corporate governance frameworks. By staying ahead of emerging threats and fostering a culture of compliance, intermediaries can significantly mitigate the risks associated with money laundering and terrorist financing, thereby contributing to the overall health and stability of the global financial system.